

STATE OF WEST VIRGINIA DEPARTMENT OF HEALTH AND HUMAN RESOURCES OFFICE OF INSPECTOR GENERAL

Bill J. Crouch **Cabinet Secretary**

BOARD OF REVIEW Raleigh District DHHR 407 Neville Street Beckley, WV 25801

M. Katherine Lawson **Inspector General**

February 13, 2018



RE:

v. WV DHHR

ACTION NO.: 17-BOR-2954

Dear Ms.

Enclosed is a copy of the decision resulting from the hearing held in the above-referenced matter.

In arriving at a decision, the State Hearing Officer is governed by the Public Welfare Laws of West Virginia and the rules and regulations established by the Department of Health and Human Resources. These same laws and regulations are used in all cases to assure that all persons are treated alike.

You will find attached an explanation of possible actions you may take if you disagree with the decision reached in this matter.

Sincerely,

Kristi Logan State Hearing Officer Member, State Board of Review

Encl: Appellant's Recourse to Hearing Decision

Form IG-BR-29

Tammi Cooley, County DHHR cc:

WEST VIRGINIA DEPARTMENT OF HEALTH AND HUMAN RESOURCES BOARD OF REVIEW

Defendant,

v. Action Number: 17-BOR-2954

WEST VIRGINIA DEPARTMENT OF HEALTH AND HUMAN RESOURCES,

Movant.

DECISION OF STATE HEARING OFFICER

INTRODUCTION

This is the decision of the State Hearing Officer resulting from an Administrative Disqualification Hearing for requested by the Movant on December 11, 2017. This hearing was held in accordance with the provisions found in Chapter 700 of the West Virginia Department of Health and Human Resources' Common Chapters Manual and Federal Regulations at 7 CFR §273.16. The hearing was convened on January 30, 2018.

The matter before the Hearing Officer arises from a request by the Movant for a determination as to whether the Defendant has committed an Intentional Program Violation and should therefore be disqualified from the Supplemental Nutrition Assistance Program (SNAP) for twelve (12) months.

At the hearing, the Movant appeared by Tammi Cooley, Front End Fraud Investigator. The Defendant failed to appear. The Movant's representative was sworn and the following documents were admitted into evidence.

Movant's Exhibits:

M-1	Hearing Summary
M-2	Code of Federal Regulations – 7 CFR §273.16
M-3	Electronic Benefit Transfer Transaction Detail for July 15, 2017
M-4	Statement from Deputy dated January 19, 2018
M-5	Surveillance Photographs of and Receipt from
	dated July 15, 2018
M-6	SNAP Application dated February 21, 2017
M-7	West Virginia Income Maintenance Manual §20
M-8	Suspect Interview Appointment Letter dated November 6, 2017
M-9	Advance Notice of Administrative Disqualification Hearing Waiver dated
	November 28, 2017

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After a review of the record, including testimony, exhibits, and stipulations admitted into evidence at the hearing, and after assessing the credibility of all witnesses and weighing the evidence in consideration of the same, the Hearing Officer sets forth the following Findings of Fact.

FINDINGS OF FACT

- 1) The Department alleged that the Defendant committed an Intentional Program Violation by trafficking her SNAP benefits and requested that a SNAP penalty of twelve (12) months be imposed against her.
- The Defendant was notified of the hearing by scheduling order mailed on December 12, 2017. The Defendant failed to appear for the hearing or provide good cause for her failure to do so. In accordance to 7 CFR §273.16(e)(4)) and West Virginia Department of Health and Human Resources' Common Chapters Manual, §740.20, the hearing was held without the Defendant in attendance.
- 3) The Defendant applied for SNAP benefits on February 21, 2017. She signed the rights and responsibilities portion of the application acknowledging that her SNAP benefits were for use by her or on her behalf only (Exhibit M-6).
- 4) On July 15, 2017, the Defendant's Electronic Benefit Transfer (EBT) card was used by at a in (Exhibit M-4).
- The Movant provided surveillance footage of a male, identified as by Deputy of the Sheriff's Department, making a purchase at the at 3:58 a.m., in the amount of \$4.98 (Exhibit M-5).
- The EBT transaction history for the Defendant confirms that the Defendant's EBT card was used to make the July 15, 2017, purchase at the in by (Exhibit M-3).
- 7) The Defendant is the only member of her SNAP assistance group, and has not assigned an authorized representative for her SNAP benefits.

APPLICABLE POLICY

Code of Federal Regulations 7 CFR §273.16, establishes that an individual making a false or misleading statement, or misrepresenting, concealing or withholding facts, violating the Food Stamp Program, or any State statute for the purpose of acquiring, receiving, possessing or trafficking of coupons, authorization cards or reusable documents used as part of an automated benefit delivery system has committed an Intentional Program Violation (IPV).

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Code of Federal Regulations 7 CFR §271.2 defines trafficking as the buying, selling, stealing, or otherwise effecting an exchange of SNAP benefits issued and accessed via EBT cards, card numbers and person identification numbers, for cash or consideration other than eligible food, either directly, indirectly, in complicity or collusion with others or acting alone.

West Virginia Income Maintenance Manual §11.2.3.B states that IPVs include making false or misleading statements, misrepresenting facts, concealing or withholding information, and committing any act that violates the Food Stamp Act of 1977, SNAP regulations, or any State statute related to the use, presentation, transfer, acquisition, receipt, or possession of SNAP benefits. The client(s) who is found to have committed an IPV is ineligible to participate in the program for a specified time, depending on the number of offenses committed.

West Virginia Income Maintenance Manual §3.2.1.B.5 states that persons who have been found guilty of an IPV are disqualified as follows: First offense, One year disqualification; Second offense, Two year disqualification; and Third offense, Permanent disqualification.

DISCUSSION

Federal regulations define trafficking as the exchange of SNAP benefits accessed through an EBT card for cash or consideration other than eligible food. An Intentional Program Violation occurs when an individual is found to have trafficked his or her SNAP benefits.

The Defendant allowed an individual, who was not a member of her SNAP assistance group, have unauthorized access to her SNAP benefits to make a purchase on July 15, 2017, using her EBT card. The Movant provided clear and convincing evidence that the purchase made using the Defendant's EBT card on July 15, 2017, was not the Defendant, and was identified by law enforcement as

The Defendant's actions meet the definition of trafficking, and she is therefore found to have committed an Intentional Program Violation.

CONCLUSIONS OF LAW

- 1) An Intentional Program Violation occurs when an individual is found to have trafficked his or her SNAP benefits.
- 2) The Defendant trafficked her SNAP benefits by allowing an individual make purchases with her EBT card.
- 3) The penalty for a first offense Intentional Program Violation is exclusion from participation in SNAP for 12 months.

DECISION

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It is the finding of the State Hearing Officer that the Defendant committed an Intentional Program Violation. As this is the Defendant's first offense, he will be excluded from participation in SNAP for 12 months, effective March 2018.

ENTERED this 13th day of February 2018

Kristi Logan State Hearing Officer

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